# REQUEST FOR COUNCIL ACTION

DATE: 4/11/2011 ITEM NO: 12.a

Department Approval			City Manager Approval	
f. Trudgen			Wilmahnen	
Item Description: Request by Meritex Enterprises, Inc. for approval of a <b>prelimin</b> of the industrially-zoned property at 2285 Walnut Street ( <b>PF11</b> -				
1.0	REQUESTED ACTION  Meritex Enterprises proposes to plat the southernmost triangle of the parcel at 2285  Walnut Street as a separate lot, leaving the remainder of the parcel as an outlot until future development plans necessitate platting more of the property.			
	<ul><li>Applio</li><li>Revie</li><li>Planni</li><li>Project</li></ul>	Review History cation submitted: January 31 w deadline (extended by Cit ing Commission recommend et report prepared: April 6, 2 ipated City Council action: A	y): May 13, 2011 lation (3-2 to approve 011	): March 2, 2011
2.0	SUMMARY OF RECOMMENDATION  The Planning Division concurs with the recommendation of the Planning Commission to approve the proposed PRELIMINARY PLAT; see Section 7 of this report for the detailed recommendation.			
3.0	By motion, ap	F SUGGESTED ACTION  opprove the proposed PRELIM  ode; see Section 8 of this rep	•	

# 4.0 BACKGROUND

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- The property at 2285 Walnut Street has a Comprehensive Plan designation of Industrial (I) and a corresponding zoning classification of Industrial (I) District. The preliminary PLAT PROPOSAL has been prompted by plans to develop a warehouse/distribution facility in the southern portion of the existing parcel.
- For the sake of clarification, the nature of an "outlot" is such that it may not be developed until it is re-platted. In this case, the intent is to plat the proposed Outlot A when future development scenarios are solidified enough to determine where lot lines will be most appropriate. A large pile of rubble, the subject of a recent interim use approval, stands on the northern portion of the proposed outlot.

# 5.0 PRELIMINARY PLAT ANALYSIS

- 5.1 Plat proposals are reviewed primarily for the purpose of ensuring that all proposed lots meet the minimum size requirements of the zoning code, that adequate streets and other public infrastructure are in place or identified and constructed, and that storm water is addressed to prevent problems either on nearby property or within the storm water system. As a PRELIMINARY PLAT of an industrial property, the proposal leaves no zoning issues to be addressed since the Zoning Code does not establish minimum lot dimensions or area.
- 5.2 Roseville's Development Review Committee (DRC), a body comprising staff from 36 various City departments, met on February 17, 2011 to discuss the application. The 37 DRC's only concerns were focused on the lack of engineering data to demonstrate that 38 storm water and sanitary sewer infrastructure would be handled in a way that met the 39 requirements of the City Code. All of the necessary information has now been submitted 40 and determined by the City Engineer to be acceptable; this updated/revised preliminary 41 plat information was unavailable to Planning Division staff as of the time this report was 42 prepared, but the proposed Lot 1 and Outlot A are illustrated in Attachment C. 43

# 6.0 PUBLIC COMMENT

- The duly-noticed public hearing for this PRELIMINARY PLAT application was held by the 6.1 45 Planning Commission on March 2, 2011; draft minutes of the public hearing are included 46 with this report as Attachment D. In the Commission's discussion of the proposal, 47 nobody appeared to be unsupportive of the new lot and outlot described on the plat, but 48 opinions diverged about whether the application could be recommended for approval 49 without Planning Commission review of the requisite engineering data. After closing the 50 public hearing, the Planning Commission voted 3-2 to recommend approval of the 51 proposed PRELIMINARY PLAT, with the split vote indicating the preference of the minority 52 to withhold a recommendation until the engineering documentation was available rather 53 than indicating opposition to the proposal itself. 54
- At the time this report was prepared, Planning Division staff has received no questions or comments from nearby property owners or other members of the public.

# 7.0 RECOMMENDATION

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66 67 Based on the comments and findings outlined in Sections 5 and 6 of this report, the Planning Division concurs with the recommendation of the Planning Commission to approve the proposed PRELIMINARY PLAT as revised and accepted by Public Works staff and pursuant to Title 11 of the Roseville City Code, with the condition that the a Public Improvement Contract be prepared for execution in conjunction with the consideration of the FINAL PLAT by the City Council.

# 8.0 SUGGESTED ACTION

**By motion, approve the proposed PRELIMINARY PLAT** at 2285 Walnut Street, based on the comments and findings of Sections 4-6 and the recommendation of Section 7 of this staff report.

Prepared by: Associate Planner Bryan Lloyd

Attachments: A: Area map C: Un-revised preliminary plat information

B: Aerial photo D: Draft public hearing minutes

# **Attachment A: Location Map for Planning File 11-002**







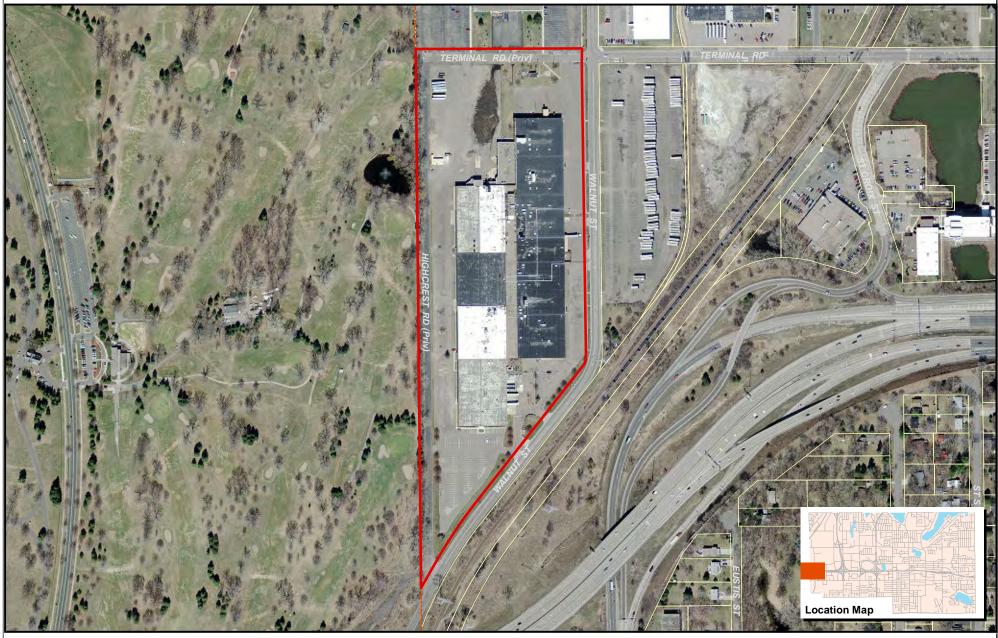
\* Ramsey County GIS Base Map (2/1/2011) For further information regarding the contents of this map contact: City of Roseville, Community Development Department,

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mapdoc: planning\_commission\_location.mxd

# **Attachment B: Aerial Map of Planning File 11-002**





Prepared by: Community Development Department Printed: February 14, 2011



#### Data Sources

- \* Ramsey County GIS Base Map (2/1/2011)
- \* Aerial Data: Kucera (4/2009)

For further information regarding the contents of this map contact:
City of Roseville, Community Development Department,
2660 Civic Center Drive, Roseville MN

#### Disclaimer

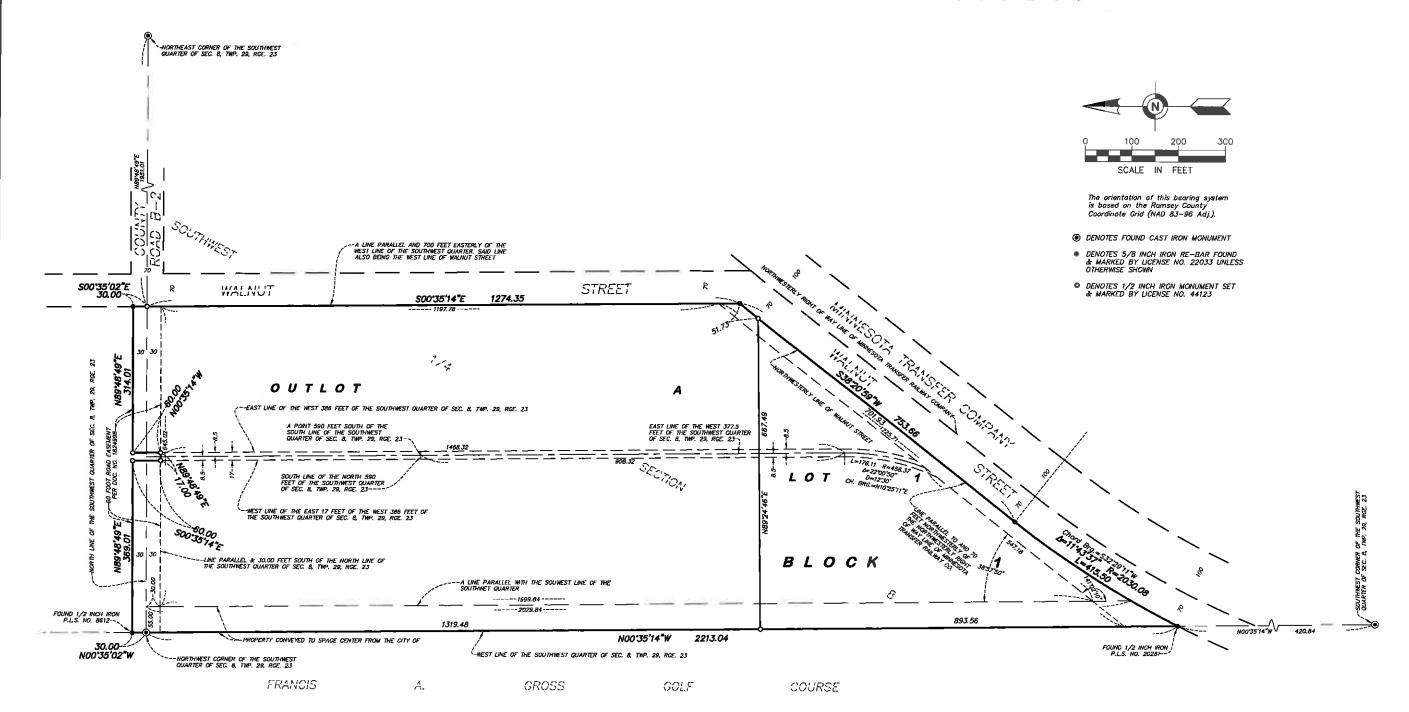
Disclaimer

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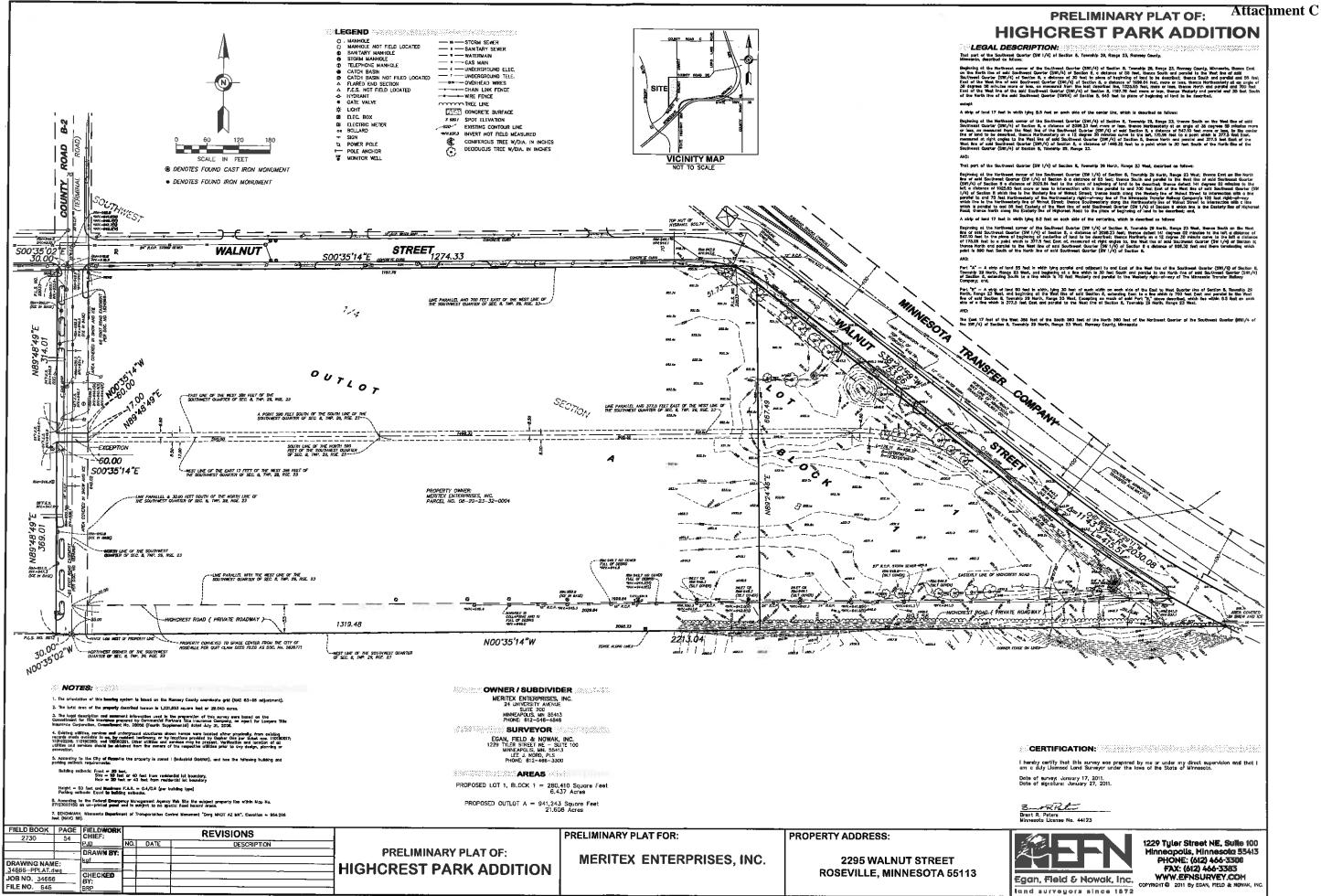




# HIGHCREST PARK ADDITION







### 1 PLANNING FILE 11-002

- 2 Request by Meritex Enterprises, Inc. for approval of a PRELIMINARY PLAT of the industrially-zoned property at
- 3 2285 Walnut Street
- 4 Chair Boerigter opened the Public Hearing at 7:12 p.m.
- 5 Associate Planner Bryan Lloyd reviewed the request of Meritex Enterprises, Inc. for approval of a PRELIMINARY
- 6 PLAT at 2285 Walnut Street in the industrially-zoned property to plat the southernmost triangle of the parcel
- 7 with the remainder of the parcel as an Outlot until future development plans necessitate platting more of the
- 8 property
- 9 Mr. Lloyd advised that there were numerous components of the application still outstanding, the City's Public
- Works Department and City Engineer were finalizing information on storm water and infrastructure with the
- applicant's consulting engineer. Mr. Lloyd advised that staff was recommending that, if approved by the
- 12 Planning Commission, approval be contingent upon provision of all outstanding detailed engineering
- information prior to City Council action.
- 14 Mr. Lloyd reviewed the nature of an "Outlot" and intent to plat the proposed Outlot A when future
- development scenarios were solidified enough to determine actual location of lot lines. Mr. Lloyd advised that
- the existing pile of rubble, under stipulations of a recent Interim Use approval, was located on the northern
- 17 portion of the proposed Outlot.
- 18 Staff recommends approval of the PRELIMINARY PLAT, as detailed in Section 7 of the staff report dated March 2,
- 19 2011; contingent upon provision of all outstanding detailed engineering information prior to City Council action.

### 20 City Engineer Debra Bloom

- 21 At the request of Member Gottfried, City Engineer Debra Bloom reviewed the process of public infrastructure
- 22 improvements necessary to serve any given plat. Mr. Bloom noted that the older unit was one lot, and was now
- 23 being proposed for subdivision for up to three (3) lots. Ms. Bloom reviewed the location of existing and future
- 24 sanitary sewer locations and extensions needing to be stipulated as part of the preliminary plat, as well as
- 25 identifying any additional rights-of-way and sidewalk extensions. Ms. Bloom advised that the existing storm
- 26 water infrastructure had been developed on the property prior to development of current storm water
- 27 regulations; and improvements would now need to be incorporated into the parcel(s). Ms. Bloom noted that
- 28 the Applicant's consulting engineer was aware of the required information, and expressed her confidence that
- 29 the information was forthcoming. Ms. Bloom further noted that Terminal Road had been developed in the
- 30 1980's as a private road at this location; and it was staff's preference to keep it private and not have it become a
- public roadway. Ms. Bloom advised that none of the remaining engineering issues were insurmountable, but
- 32 that it was staff's charge to ensure public improvement requirements were in place to meet future development
- and/or redevelopment needs of the site.
- 34 Member Gottfried expressed concern in the Planning Commission holding the Public Hearing prior to all
- 35 technical aspects for the project being in place.
- 36 Ms. Bloom, as well as Mr. Lloyd, assured Commissioners that holding the Public Hearing and reviewing the
- 37 Preliminary Plat at this time, prior to completion of engineering documents, were practical.

# 38 Applicant Representative, Clark Wicklund, Alliant Engineering

- 39 Mr. Wicklund addressed the issues addressed by Ms. Bloom: sanitary sewer, storm sewer and sidewalk
- 40 extension on Walnut; and addressed the status of each component.

# 41 Storm Sewer

- 42 Mr. Wicklund advised that site drainage was sufficient based on the previous development on the site; and
- 43 while there was no capacity issue, how to best treat the runoff remained in process. Mr. Wicklund noted that
- 44 there were a variety of options to treat the drainage as the site developed, while addressing drainage from the
- 45 City's perspective and the network of available surrounding storm sewers and concern that the site may be
- 46 tributary to a local regional retention pond. Mr. Wicklund advised that, in working with staff, it was determined
- 47 to route the northern portion of the site to an already-installed storm sewer on County Road C2 and Walnut,
- 48 thus bypassing the regional pond, which had been of primary concern to City Engineer Bloom based on a history
- 49 of flooding at that lift station.
- 50 Mr. Wicklund noted that the site was already developed and surrounded by runoff capacity, but that with the
- addition of newer stormwater management requirements, discharge would be reduced from the site. However,
- 52 Mr. Wicklund advised that until more detail was known as individual users came forward, additional mitigation
- remained an unknown. Mr. Wicklund advised that based on current use, the site drained northerly; however,
- 54 when demolition was done and the site graded, grades were revised inward onto the site and drained the site
- 55 northerly into the stormwater system, providing adequate drainage for the interim and providing additional
- 56 space as lots develop.

## 57 Sanitary Sewer

- Mr. Wicklund noted that the sanitary sewer was already in place on this developed site, and while talked about
- to-date only conceptually, it was proposed to provide a ten inch (10") extension connecting to the manhole and
- 60 south to another location, meeting City design criteria. Mr. Wicklund advised that to make the sanitary sewer
- 61 possible would require an easement outside existing right-of-way for installation and maintenance; and assured
- 62 Members that it was more than sufficient to meet City requirements.
- 63 At the request of Member Gottfried, Ms. Bloom confirmed that she had not yet reviewed the sanitary sewer
- 64 proposal from the consulting engineer in detail.

# 65 <u>Sidewalk</u>

- 66 Mr. Wicklund advised that there was adequate room for a five foot (5') walk on the west side of Walnut, as well
- as sufficient room within the right-of-way for installation of that sidewalk.
- 68 Mr. Wicklund noted that the Planning Commission did not have the detailed information available for their
- 69 review for this meeting, he assured Members that all outstanding components were doable.
- 70 Chair Boerigter closed the Public Hearing at 7:28 p.m.; no one appeared for or against.
- 71 Member Gottfried advised that, without the City Engineer's detailed review, a request for approval was
- 72 premature, and while it created challenges to meet the 60-day land use review process, it prevented due
- 73 diligence by the Planning Commission. Member Gottfried opined that the Planning Commission relied on staff's
- 74 analysis and sign off for any review, and even with assurances by the Applicant's consulting engineer, and by
- 75 City Engineer Bloom, he further opined that it was in the best interest of the City to delay approval, following
- more detailed review and recommendation of the City Engineer.

### Attachment D

- 77 Chair Boerigter recognized Member Gottfried's concerns, and advised that in many circumstances, he would
- agree. However, in reviewing this request, and based on the verbal comments of the City Engineer, as well as
- 79 the recommendation condition of staff that remaining engineering details be addressed prior to approval by the
- 80 City Council, he found no rationale for delaying action. Chair Boerigter advised that, no matter how those more
- technical requirements were worked out, they were beyond his ability to discern, and he expressed his
- 82 confidence in staff's analysis and recommendations at the City Council level; and that those final issues did not
- 83 impact his decision-making or moving this request forward based on those contingencies.
- 84 Member Gisselquist expressed his inclination to concur with Member Gottfried, noting that there remained two
- 85 (2) areas where missing data was obvious. Member Gisselquist noted that this was a public forum designed for
- 86 public comment; and that the Commission needed to do their due diligence prior to making a recommendation
- to the City Council and not depend on the City Council to take time to review those technical questions. Member
- 88 Gisselquist advised that he was inclined to deny the request, or support a motion to continue, pending receipt of
- 89 the additional information.
- 90 Member Best concurred with Chair Boerigter, supporting moving forward with the request and supporting it;
- 91 expressing his confidence in the City Engineer making recommendation for any final approval based on technical
- 92 data received.
- 93 Member Wozniak advised that, under normal circumstances, he would request more detail; however, in this
- 94 case, he was unsure of what he could add above and beyond the assurances by City Engineer Bloom that all was
- 95 in order. Member Wozniak expressed his confidence in relying on Ms. Bloom's expertise and final review by the
- 96 Development Review Committee (DRC) to make those technical decisions on any outstanding issues. Member
- 97 Wozniak spoke in support of the request, contingent upon staff's recommendation for the condition detailed in
- 98 Section 7.0 of the staff report.
- 99 MOTION
- 100 Member Boerigter moved, seconded by Member Best to RECOMMEND approval of the proposed
- 101 PRELIMINARY PLAT at 2285 Walnut Street; based on the comments and findings of Sections 4-6 and the
- recommendation of Section 7 of the Request for Planning Commission Action dated March 2, 2011; with said
- approval conditioned upon submittal by the Applicant any and all outstanding easement, storm water, and
- utility data to staff, with those submissions subject to the satisfaction of the Public Works Department and
- prior to consideration of the proposed plat by the City Council.
- 106 Roll Call Vote
- 107 Ayes: 3 (Best, Wozniak, Boerigter)
- 108 Nays: 2 (Gisselquist; Gottfried)
- 109 Motion carried.